TREATMENT AND LAW ENFORCEMENT: A COLLABORATIVE APPROACH TO COMBAT THE OPIOID EPIDEMIC

April 7-9, 2019 | Orlando, Florida
Lieutenant Jamie Brady
Tucson Police Department
No commercial interest and No disclosures

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Pima County Deflection Collaboration Partners

- Pima County - Criminal Justice Reform Unit
- Tucson Police Department (TPD)
- CODAC - MAT Center of Excellence
- University of Arizona - Southwest Institute for Research on Women (SIROW)
- Arizona Superior Court in Pima County - Pretrial Services
All Officers trained and carrying Naloxone.

Throughout 2017

Research continues on existing programs in Florida, Seattle, Santa Fe, Albany, Gloucester, and Montgomery County, Maryland.

Chief Hall develops concept for Deflection after PERF Opioid Symposium. Begins with Officers carrying Naloxone

Late 2016

January 2017

CODAC MAT Center of Excellence expands to 24/7

Late 2017

January 2018

Chief Hall shared his vision with Phoenix Program Manager for AHCCCS which resulted in collaboration meeting including CODAC.

Jan-Jul 2018

May 2018

June-August 2018

Development of Deflection Program, policy, procedure and training curriculum

TPD/CODAC collaborative training begins of nearly 300 sworn personnel. Program and training adapted based on feedback.

Chief Hall and UA- SIROW begin initial discussion of program evaluation.

May 2018

CODAC MAT Center of Excellence was selected as primary service partner.
Deflection program implemented and SAMHSA U-MATTER grant submitted with Pima County as program manager, TPD and CODAC as program partners, and UA-SIROW as program research/evaluation partner.

Pima County Board of Supervisors accepts grant, quarterly updates to officers with success stories and officer surveys begin, bi-monthly program partner meetings initiated.

July 2018

September 2018

October 2018

November 2018

February 2019

October 2019

$1.47M SAMHSA Grant awarded and program research/evaluation initiated by UA-SIROW

Grant provides 2 CODAC Peer Navigators to work directly out of TPD in Active Outreach Efforts.

CODAC Peer Navigators expand to 4 total and supports Pima County Pretrial Services - Enhanced Case Supervision.

Pima County U-MATTER Program Manager starts.

UA-SIROW begins periodic reporting on project findings to inform program improvement.
**Deflection vs. Diversion**

**Diversion:**
- When appropriate, shifting a person out of the criminal justice system once they have already entered.
  - Person is either booked on charges or cited and released then diverted to treatment.
  - Charges may be documented and held in abeyance until individual completes treatment program. If not complete, charges may be filed.

**Deflection:**
- When appropriate, moving a person away from the criminal justice system so they do not enter in the first place.
  - No arrest is made, charges are documented but no further action is taken.
What are we trying to do?

- Reduce overdose deaths-Save Lives.
- Establish trust with substance users and the community at large.
- Offer an avenue for people suffering from Substance Use Disorder to access treatment.
- Reduce crime and improve quality of life in communities.
Benefits of Deflection to Individual

- When someone is deflected into treatment, they are also connected with a multitude of other services:
  - Mental health services (CRC)
  - Housing
  - Counseling
  - Healthcare
  - Job readiness and placement
  - Educational support
Benefits of Deflection for Community & Law Enforcement

• These human service interventions can help to:
  • Reduce crime
  • Reduce contact with the criminal justice system
  • Reduce drug use and overdose deaths
  • Stabilize housing
  • Reduce homelessness
  • Increase well-being and restore lives
Four Components to Deflection

1. Self-Referral
2. Social Referral
3. Deflection
4. Active Outreach
Self-Referral (Angel Program) *(Contact initiated by individual)*

- An individual proactively goes to a police facility to seek help from law enforcement to assist them in entering substance use treatment when no other outstanding charges exist.

- **This contact is voluntary and occurs at a police facility.**

*If the individual is in possession of narcotics or paraphernalia, they will not be arrested.*

**THIS IS NOT DISCRETIONARY!**
Definitions

- Social Referral (Contact initiated by individual)
  - An individual proactively contacts an officer in the community to seek assistance in entering substance use treatment. No other charges are present.
  - This contact is voluntary and occurs out in the field. If the individual is in possession of narcotics or paraphernalia, they will not be arrested.
    THIS IS NOT DISCRETIONARY!
Definitions

- **Deflection** (*This contact is initiated by the officer*)
  - An officer initiates contact with an individual and through their interaction/investigation determines that treatment is a better course of action than an arrest and/or incarceration.
  - Applies when criminal charges exist.
  - **OR**
  - An officer initiates contact with an individual and through their interaction/investigation determines that treatment is the appropriate course of action.
  - Applies when criminal charges don’t exist.

**THESE DECISIONS ARE DISCRETIONARY!**
Active Outreach

- Proactive engagement by law enforcement with community members who have SUD and/or have received Narcan.
- MHST Teams are currently doing this.
- Active outreach has been implemented in Colerain, OH and has had an 80-85% success rate in enrolling those treated with Narcan into treatment.
Pre-Arrest Deflection

- Officers connect deflected individuals to CODAC.
  - Officers transport
  - Officers call CODAC for transport
  - Officers provide resources and information
- Warm handoff to peer support specialist if possible.
- CODAC assesses and connects to appropriate treatment and services and follows up as needed.
- CODAC and TPD work with SIROW evaluation team to record and track program participants.
- Pima County develops capacity and infrastructure for program implementation and improvement.
Treatment, Research, and Law Enforcement:
A collaborative approach to combat the opioid epidemic
April 6, 2019

Disclosure Information

Daniel Barden, MS, LISAC
Vice President for Clinical Services
CODAC Health Recovery & Wellness, Inc.
No commercial interest and No disclosures
CODAC’s MAT center has been named as Southern Arizona’s First Center of Excellence by AHCCCS.

Specific treatment for individuals with Opioid Use Disorders.

Providing services since 1983.
Services Available On-Site

- Assessment and evaluation
- Intensive Outpatient Programs
- Standard outpatient programming
- Individual and family therapy
- Employment support services
- Peer run services
- Psychiatric services
- Primary medical care
- OB-GYN
We’re a Community Resource

- Hub for community-based treatment efforts to address opioid use disorders.
- Available 24/7 for consultation related to potential/appropriate referrals.
- Drop-in for first responders and law enforcement.
- Safe haven for community members with opioid use disorders who are ready to engage in treatment.
- Intent: Divert from emergency room and jail if treatment is a viable alternative.
Community Relations Challenges

- Prior treatment center was small without much waiting room space or room for effective client flow.
- Members loitering throughout neighborhood.
- Perception that neighborhood crime and loitering was all related to MAT members.
- Opened new treatment center in November, 2017 = new neighbors with new expectations.
- Issues with previous and new community.
- Neighbors wanting solutions that go against CODAC values and recovery philosophy (ex: “kick them out” and “let them stay all day inside so they’re not on our streets”).
- Lack of effective two-way communication.
- Rapid growth, maxing capacity.
- Stigma.
Interventions: Pre-Move

- Split dosing times (added afternoons)
- Concierges
- Increased security:
  - 2 off-duty police officers on site from 5:00AM – 5:00PM
  - Random visits by Rankin Security company throughout night.
- Client flow
- Attended and hosted presentations at Ward offices and neighborhood association meetings.
- Engaged community in solutions/planning.
- Member education regarding being a “good neighbor.”
Interventions: Post-Move

- Visits to neighboring businesses to check in.
- Further engaged Ward 3 (city council office).
- Bigger waiting room and more efficient flow
  - Tripled dosing windows, designed one way flow through dosing area.
- Started “Give Back” group.
- Added neighboring streets to our landscaping route to pick up trash.
Interventions: Post-Move

- Dramatically increased our community education/meetings due to funding of Community Educator.
  - Monthly Collaboration Meeting

- Extensive earned media participation (many interviews with local television and print media outlets).

- Increased engagement of police.
  - Trained 100% of Tucson Police Department (TPD) street officers.
  - Utilized TPD to provide realities of crime in neighborhoods (it’s not all CODAC members).
Interventions: Post-Move

- 24/7 security on-site.
  - Off-duty police officer on-site from 5:00AM – 5:00PM
  - Rankin Security officer on-site throughout night.
  - 2-3 Concierge on-site throughout the day.
  - Electronic gate installed around premises; locked from 6:00PM – 5:00AM. Opened electronically for over-night members and referrals.
  - Robust surveillance system, including into neighborhood street.
Treatment and Law Enforcement: A collaborative approach to combat the opioid epidemic
April 6, 2019

Disclosure Information

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No commercial interest, No disclosures
WELCOME TO CODAC

Picture copyright Tom Reich
How It Works

Lobby

Picture copyright Tom Reich
How It Works

Registration
How It Works

Vitals
How It Works

LABS
How It Works
How It Works
How It Works
History & Physical
How It Works

PCP visit
How It Works

Comfort Room
How It Works

Dosing
How It Works

Dosing
How It Works

Adult Recovery Team
What We Offer

Acupuncture
What We Offer

Therapy
What We Offer

Employment Assistance
What We Offer

Group

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Treatment, Research, and Law Enforcement:  
A collaborative approach to combat the opioid epidemic  
Program Evaluation  
April 6, 2019

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University of Arizona  
Southwest Institute for Research on Women  
No commercial interest and No disclosures
Program Evaluation

🔹 **Goals:**

🔹 Ongoing monitoring and evaluation to inform project improvement..
  - Implementation evaluation

🔹 Examination of project impact and effectiveness
  - Examination of project outputs
  - Outcome evaluation
Unified Medication Assisted Treatment Targeted Engagement Response (U-MATTER)

- **U-MATTER Objectives**
  - Provide medication-assisted treatment (MAT) and related recovery support services to address opioid use disorder (OUD) to 376 unduplicated individuals.
  - Provide ongoing peer support and recovery support services to encourage retention and re-engagement in MAT to 124 unduplicated individuals.
  - Outreach to 2,160 community members to promote access to medication assisted treatment and coordinate treatment referrals.
U-MATTER Implementation Objectives

- Provide initial and on-going capacity building training to all u-matter program partners and other/internal external collaborators.
- Implement a law enforcement/behavioral health co-located co-responder model to expand screening, assessment, and active linkage to comprehensive MAT and RSS.
- Develop implementation manuals to assist with sustainability.
Capacity & Infrastructure

- Project team established and meeting regularly.
- Developed contracts.
- Procedures for collaborating, communicating and sharing data established.
- Developed evaluation protocols and procedures.
- Personnel hired.
U-MATTER and Criminal Justice Reform Unit

- Created in December 2017 by Pima County Administrator Chuck Huckelberry.
- Identifies and supports sustainable reform initiatives across the criminal justice system.
- Partners with key stakeholders and community members to identify strategies that make the justice system more fair to the communities we serve.
Program Implementation

- Officers are identifying subjects who are willing to consider treatment and have been successful at encouraging them to get connected with treatment providers.
  - 54% of subjects offered deflection definitely wanted to do it.
  - Of the other 46%, officers persuaded 36% to be immediately transported to a provider.
  - 70% of subjects offered deflection agreed to be immediately transported to a provider.
Program Implementation

- Officers are considering deflection program eligibility criteria as well as subject willingness for tx when deciding whether to offer deflection.
  - 82% of deflected subjects self-identified as needing tx
  - 31% of those not deflected reported on their lack of need or willingness for tx.
  - 49% of those not deflected did not meet the eligibility criteria.
Outputs/Outcomes

July 1, 2019 to February 22, 2019

- 268 unduplicated individuals connected by officers to tx.
  - 6 self-referrals
  - 16 social referrals
  - 246 deflections

- 9 connected to tx via outreach efforts (with more provided resources and information).

- 124 of these 277 (268+9) were connected with tx provider (with the rest provided resources and information).

- 25 currently in tx
Outputs/Outcomes

July 1, 2019 to February 22, 2019

- 94 individuals received individualized active outreach.
- 165 individual stakeholders informed about the project through outreach efforts.
Pima County U-MATTER
Q & A