Southern Arizona Anti-Trafficking United Response Network (SAATURN)

SAATURN: Final Evaluation Report

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Sally Stevens, PhD
Candace Black, PhD
Southwest Institute for Research on Women
University of Arizona

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Disclaimer

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TABLE OF CONTENTS

SAATURN OVERVIEW
SAATURN COMMITTEE WORK
Executive Committee
SAATURN Subcommittees
STAKEHOLDER SURVEY FINDINGS
Quarterly Stakeholders Meetings
LAW ENFORCEMENT EVALUATION FINDINGS
Street Crimes Interdiction Unit Data
Human Trafficking Reporting System9
Efforts to Re-engage Victims
VICTIM SERVICES EVALUATION FINDINGS
Trafficking Information Management System
PROFESSIONAL PRESENTATIONS AND REPORTS
SUMMARY13
APPENDICIES14
Appendix 1: SAATURN Training and Outreach Report
Appendix 2: SAATURN Stakeholder Feedback
Appendix 3: SAATURN Stakeholder Feedback
Appendix 4: HTRS Over Time
Appendix 5: TIMS Service Professionals Trained
Appendix 6: TIMS New Clients Over Time
Appendix 7: TIMS Services Over Time

SAATURN: OVERVIEW

The Southern Arizona Anti-Trafficking Unified Response Network (SAATURN) is a collaboration of the Tucson Police Department and CODAC Health, Recovery & Wellness to:

- Proactively investigate, identify, apprehend, and prosecute those engaged in human trafficking.
- Provide comprehensive services to trafficking victims by identifying and addressing their needs for safety, security, and healing.

SAATURN was made possible through a grant awarded by the U.S. Department of Justice, Office of Justice Programs, Office for Victims of Crime, and the Bureau of Justice Assistance. A \$1.5 million grant was awarded to the Tucson Police Department and CODAC Health, Recovery and Wellness for a three-year period, October 1, 2015 – September 30, 2018; with a no-cost extension through March 30, 2019. SAATURN activities were led by an Executive Committee and three subcommittees including Law Enforcement, Victim Services, and Training and Outreach. At the end of Year 1, an At-risk Juveniles Subcommittee was initiated given the need for a focus in this area.

As part of the SAATURN, The University of Arizona – Southwest Institute for Research on Women (UA-SIROW) was contracted to provide an external evaluation of SAATURN's activities, progress, and outcomes. As part of the evaluation, the SIROW evaluation team authored a Year 1 Evaluation Report. Building on the Year 1 Evaluation Report, this Final Evaluation Report summarizes SAATURN's activities, progress, and outcomes across the three year grant period. The report includes five sections: (1) an evaluation of SAATURN's activities overseen by SAATURN's Executive Committee and four subcommittees (Law Enforcement; Victim Services; Training and Outreach; and At-risk Juveniles), (2) a process evaluation conducted over the three year grant period collected through an on-line SAATURN Stakeholder Survey, (3) law enforcement evaluation findings, (4) victim services evaluation findings, and (5) professional presentations and reports.

SAATURN COMMITTEE WORK

Executive Committee: Summary of Activities

The Executive Committee was established upon SAATURN funding. Subcommittee meetings began immediately with eight Executive Committee meetings (inclusive of planning and formal meetings) held in 2015. In 2016, Executive Committee meetings were generally held twice monthly. Over the course of 2017 the meetings decreased to once a month on average. Attendance ranged from 4 to 12 individuals with appointed members from CODAC Health Recovery & Wellness, Tucson Police Department, The University of Arizona, Federal Bureau of Investigations, Homeland Security Investigations, United States Attorney's Office, Pima County Juvenile Court, and the Gospel Rescue Mission. In August 2017, a representative from Cochise County Juvenile Court was appointed to the Executive Committee. There was some turnover in Committee membership given changes in staff at each of the collaborating agencies.

The Executive Committee oversaw the collaborative model including its vision, mission and strategic goals. Meeting agendas included leadership and collaborative issues as well as defining the role, needs,

and progress of the subcommittees. Thus, some of the accomplishments listed below overlap with the work and accomplishments of the subcommittees.

- Completion of the SAATURN Protocol and of Memorandas of Understanding with other agencies and entities.
- Coordination of across-agency lines of communication including coordination of Department of Justice reporting activities.
- Development of the SAATURN website and the bi-monthly newsletter to share achievements of SAATURN and engender community support for its activities.
- Identification and oversight of community outreach, engagement, and training activities.
- Development and utilization of an online training request system for individuals and agencies requesting training.
- Review of evaluation data collected and summarized by the evaluation team.
- Determine gaps and strategies for filling gaps in the collaborative model (e.g., services; law enforcement; evaluation).
- Review of new resources/information external to SAATURN and review/provide feedback on newly developed materials developed by SAATURN subcommittees.
- Engagement of survivors in SAATURN to ensure their voice, expertise, and perspectives.
- Organize and host Quarterly Stakeholders meetings involving guest speakers from Department of Labor, advocacy groups, and survivor-led groups, and others including survivor speakers.
- Advocating for and securing the appointment of a SAATURN Executive Committee member to Arizona's Governor's Taskforce on Human Trafficking.
- Oversight of media request and compliance.
- Review, discuss, and submit for funding opportunities to respond to human trafficking.

SAATURN Subcommittees: Summary of Activities

Law Enforcement Subcommittee

The Law Enforcement Subcommittee was established upon SAATURN funding. Subcommittee meetings began immediately and were generally held monthly in 2016 and 2017. Subcommittee meeting decreased to "as needed" in 2018. The Law Enforcement subcommittees meetings were "closed meetings" as ongoing investigations were sometimes discussed. Attendance ranged from 5 to 10 individuals, mostly from law enforcement agencies. One standing member of the Law Enforcement Subcommittee was a member of the SAATURN's external evaluation team.

The Law Enforcement Subcommittee evidenced numerous accomplishments. Many of these accomplishments are also reported in the Training and Outreach Subcommittee. Highlights include:

- Conducting trainings to law enforcement personnel at federal, state, and local levels on a number of topics.
- Participating or conducting in training and outreach to community stakeholders, professionals, and other agencies interfacing with human trafficking issues.
- Participating in expert panels during public awareness education events.

- Development of curricula to fit the needs of various groups for training and outreach purposes.
- Recruitment and partnership with other law enforcement partners for case work.
- Incorporation of case debriefs and guest speakers at monthly law enforcement meetings.
- Coordination with legal representatives to enhance communication between investigators and prosecutors to strengthen cases.
- Attendance and support of legal personnel and survivors during criminal justice proceedings.
- Advanced capacity to respond to child trafficking and developed at-risk juvenile sub-committee.
- Outreach to regional law enforcement agencies to increase engagement in the taskforce.
- Development and maintenance of a Facebook page for community awareness.
- Identification of target hotels, motels, and other businesses likely to have trafficking activity during canvassing events.
- Recovery of victims during outreach events.

Victim Services Subcommittee

The Victim Services Subcommittee was established upon SAATURN funding. Subcommittee meetings began immediately with one meeting held in 2015. During the calendar year 2016, 10 subcommittee meetings were held in which partnerships and protocols for serving victims of human trafficking were established. Only two meetings were held in 2017 given established channels of communications and productive working relationships. Attendance ranged from 10 to 20 attendees with representatives from various social, health, and law enforcement agencies as well as members of the SAATURN Collaborative. Additional meetings with selected participants were held to develop (1) annual Human Trafficking Awareness Month public education activities; (2) Strength in Survivorship - Peer Mentorship Planning Group which began in May 2018, (3) a one-time drop-in center for victims of trafficking in August 2018, and (4) the Victim Re-engagement component which began in September 2018.

The Victim Services Subcommittee evidenced numerous accomplishments. Highlights include:

- Identification of regional resources for trafficking victims for youth and adults.
- Development of the Resource Guide for use by service providers, law enforcement, schools, and other organizations included agencies in SAATURN's service area (Pima, Santa Cruz, and Cochise counties), as well as border states (California, New Mexico, Nevada) in response to the trafficking-specific need to serve victims involved in interstate transit.
- Development of an evidence-based SAATURN screening tool for use by victim services providers and training as needed on use of the tool.
- Development of Victim Information Packets that includes resources and other information for victims and subsequently used by both victim services agencies and law enforcement.
- Providing ongoing training of victim service advocates on victim identification and screening, trauma-informed care, engaging victims in healthcare settings, and steps following victim identification. Additional presentations (and trainings) on topics relevant to victim services (e.g., barriers to treatment, advocacy, sign and symptoms of trafficked individuals, victim-centered approach, stages of change, mental health and substance abuse treatment, coordinated care, child victims of trafficking).
- Securing funding for Strength in Survivorship Peer Mentorship Planning Group and facilitated activities aimed at developing a plan for implementing a mentorship program for victims of sex

trafficking. The plan included (1) mission, goals, structure, and survivor needs of the mentorship program, (2) identifying collaborating partners and individuals who will be responsible for achieving the goals, and (3) identifying funding opportunities to implement and sustain the mentoring program. This planning group resulted in a partnership with Free Ever After, and is meeting on an ongoing basis to identify new funding streams to support training on evidence-based curricula for trafficking survivors.

- Securing funding to implement the plan developed through Strength in Survivorship. This seed grant will provide training and state-certification for survivor mentors, increase capacity for peer mentorship in Southern Arizona, and provide a path to leadership for newly escaped victims.
- Development of a document that assists with victim re-engagement. The document serves as a
 guideline for re-engaging potential or confirmed victims of human trafficking with law
 enforcement and/or victim services.

Training and Outreach Subcommittee

The Training and Outreach Subcommittee was established upon SAATURN funding. Subcommittee meetings began immediately with one meeting held in 2015 and then monthly from January 2016 through August, 2018. Occasionally, meetings occurred twice a month when training and outreach activities were particularly complex and/or numerous for the month. Attendance ranged from 12 to 20 individuals from various social, health, and law enforcement agencies, faith-based organizations, as well as community advocates, University of Arizona affiliated students, and members of the SAATURN Collaborative.

The Training and Outreach Subcommittee evidenced numerous accomplishments. Highlights include:

- Development of a bi-monthly newsletter to share achievements of SAATURN and engender community support for its activities.
- Development and utilization of an online training request system for individuals and agencies requesting training.
- Development of the Healthy Relationship/Social Media Safety curricula for high school students, parents, and school staff; similar materials were used for high risk juveniles referred from Juvenile Court and DCS custody/group homes.
- Facilitating annual community engagement activities for HT Awareness Month, such as Community Forums, film screenings with expert panels in Pima and Cochise counties, canvassing local businesses involving 14-43 volunteers, media interviews on radio and news stations.
- Engaging trafficking survivor in numerous activities, including expert panels, training events, media interviews, development of SAATURN materials, support in film festival competitions, and job training.
- Tailoring human trafficking trainings to specifically benefit of the various audiences such as
 Department of Child Safety investigators, medical providers, business leaders, community
 organizations (e.g., group homes), school personnel, students, parents of students, church groups,
 airport employees, and others.
- Conducting special outreach events including intensive canvasing during peak sex trafficking community events (e.g., Gem and Mineral Show), SOAP project, community forums, film events, and drop-in center.

- Participating in 191 events during the three-year base grant period (10/1/15 9/30/18). This includes a wide range of activities including "tabling" at various community events (see Appendix 1 for list of activities for 2017).
- A total of 5,387 outreach encounters (10/1/15 9/30/18).

At-Risk Juveniles Subcommittee

The At-Risk Juvenile Subcommittee was established during the first year of SAATURN funding given the documented need for this Subcommittee. By the end of Year 1 (September, 2016), Subcommittee meetings were held monthly and engaged approximately 20 attendees at each meeting. Representatives from various social and health service agencies, Pima County Juvenile Court, Department of Child Safety, University of Arizona, law enforcement (e.g., TPD, Sherriff, FBI, HSI, Probation), members from the SAATURN Collaborative, and others attended the meetings. In August, 2017, a representative from Cochise County Juvenile Court also joined the At-Risk Juvenile Subcommittee – expanding the reach across southern Arizona. Given the completion of Subcommittee tasks and improved and effective communication between agency partners, Subcommittee meetings were decreased to every other month starting in March, 2018.

The At-Risk Juvenile Subcommittee evidenced numerous accomplishments. Highlights include:

- The development of a juvenile tracking form which assisted in streamlining information between Juvenile Court, Department of Child Safety, and law enforcement agencies. This form continues to be used by these agencies.
- Better across-agency information for working with juveniles. Resources and services were
 discussed and documented including various eligibility requirements for youth being able to
 access the resources and services.
- Lines of communication between social and health service agencies and law enforcement were established contributing to effectively and efficiently addressing youth needs.
- The development of protocols and channels for reporting incidents or tips to the appropriate agency including 911 calls.
- The development of the Healthy Relationship/Social Media Safety curricula for high risk juveniles referred from Juvenile Court and DCS custody/group homes.
- Providing HT training to adults who work with youth.
- Providing HT trainings to parents (e.g., definition of terms, social media awareness, sexting).
- Outreach and HT training to school administrators, counselors, teachers, and other school personnel.
- HT education for students in high schools (started September, 2018).
- The 2018 appointment of the At-Risk Juvenile Subcommittee Co-chair to the Arizona Governor's Taskforce on Human Trafficking.

SAATURN: STAKEHOLDER SURVEY FINDINGS

The SAATURN Stakeholder Survey was developed by the SAATURN Evaluator and based on the Oregon Assessment Tool for Expanding Systems of Care. The Survey was administered on-line twice annually (April/October) using Qualtrics – an on-line survey platform supported by the University of

Arizona. By March of 2016, a total of 58 SAATURN Stakeholders had been identified and were invited to provide confidential feedback on SAATURN's progress. By March of 2017 a total of 250 Stakeholders had been identified and invited to provide confidential feedback on SAATURN's progress. The large increase in SAATURN stakeholders is, in part, evidence of SATURN's visibility in the community and its success in coalition building as well as increased community support.

The SAATURN Stakeholder Survey was slightly modified over time, given input from the Executive Committee members and others. Overall, the survey included:

- 1. Six demographic questions.
 - Age
 - Gender
 - Race/ethnicity
 - Arizona county of residence
 - SAATURN subcommittee membership
 - Primary occupation type
- 2. Six subscales related to SAATURN's six key development areas. Each subscale has between 3 and 6 questions which are answered using a five-point Likert scale (substantial progress, some progress, limited progress, no progress, and don't know). Each subscale also includes two open-ended items that ask about SAATURN's greatest achievements and barriers for that particular focus area and with regard to the prior 6 months.
 - Leadership and regulatory issues
 - Training
 - Advocacy
 - Client services
 - Law enforcement and prosecution
 - Financing
- 3. Three general open-ended items related to the prior 6 months.
 - Three greatest advancements or successes of SAATURN n past 6 months
 - New trends and activities
 - Specific issues that SAATURN should address in the next six to twelve months

Results from each administration of the SAATURN Stakeholder Survey were reviewed at SAATURN Executive Committee meetings and strategies to address areas in which progress was lacking as well as areas in which progress was substantial were discussed. Strategies for moving forward were determined along with implementation plans. Moreover, results from the Survey were discussed at SAATURN's Quarterly Stakeholders meetings. An example of stakeholder feedback and SAATURN's response to feedback stakeholder feedback is located in Appendix 2.

Response rates for the SAATURN Stakeholder Survey varied somewhat across the five administered surveys, but for the most part were acceptable given typical on-line survey response rates (e.g., 41%

response rate for October 2016 Survey). Many stakeholders were more familiar with particular components of SAATURN and thus "don't know" responses were common for many items. For example, members of the Training and Outreach subcommittee may be unfamiliar with progress made in the area of Law Enforcement" (as law enforcement meetings were closed to the public) and thus selected the response option of "don't know" for questions related to Law Enforcement.

Overall, progress was substantiated across time with regard to all six areas of focus. As might be expected when engaging in coalition building efforts, first year progress was most notable for (1) leadership and regulatory issues, and (2) training. This highlight's SAATURN's efforts to build and lead the coalition and to facilitate trainings so that the general public, including SAATURN stakeholders, are aware of human trafficking issues generally and specifically with regard to southern Arizona. For Year 1, of the 31 questions asked across the six focus areas, the highest percent of survey respondents who indicated "moderate or substantial progress" included:

- Leadership and Regulatory: Developing and maintaining an organize, effective, unified response network (67%)
- Training: Training or activities to increase general public awareness (66%)
- Training: Training on the identification of illegal trafficking activity (64%)
- Leadership and Regulatory: Strengthening interagency communications between victim services and law enforcement (63%)

Over Years 2 and 3, SAATURN Stakeholders generally perceived advancement in all six focus areas — with fluctuations in areas and amount of advancement. Results from the SAATURN Stakeholder Surveys continued to inform the members of SAATURN's Executive Committee and others. New activities along with improvements in current SAATURN activities were implemented -- expanding and improving SAATURN in multiple areas. A summary of these new and improved activities was presented at the November, 2017 Quarterly Stakeholders Meeting (see Appendix 3). These areas included:

- Communication
- Involving survivors in SAATURN activities
- Connecting with Santa Cruz and Cochise counties
- Coordinating volunteers
- Advancing client services, advocacy, and financing

As detailed in Appendix 3, SAATURN's response to feedback is impressive and the number of activities undertaken by the coalition illuminates the strong commitment of the two main collaborative entities (Tucson Police Department and CODAC Health, Recovery & Wellness), along with SAATURN stakeholders, towards addressing the issue of human trafficking and to the success of the SAATURN coalition.

SAATURN Quarterly Stakeholders Meetings

SAATURN quarterly stakeholders meetings began in December 2015 and continued through the end of the spring of 2018. A final meeting was held in March 2019 at the end of the no-cost extension period.

Most of the meetings were held in Pima County with one meeting held in Cochise County and one meeting held in Santa Cruz County. Attendance ranged from approximately 25 people to upwards of 80 people. Meetings were typically one and a half to two hours in length.

Given that SAATURN began as a grass roots initiative prior to Department of Justice (DOJ) funding, the first meeting provided an overview of the DOJ grant, the evaluation component, and an overview of the SAATURN subcommittees. Over the three year period, the quarterly stakeholders meetings typically included (1) guest speakers on topics of interest (e.g., Operation Underground Railroad; Arizona Human Trafficking Council; Goodwill Industries; Migration and Refugee Services) (2) updates from law enforcement and victim services, (3) report-outs from SAATURN's subcommittees, (4) survivor stories and highlights, (5) evaluation findings (as noted above), (5) updates and announcements from attendees, and (6) next steps.

LAW ENFORCEMENT EVALUATION FINDINGS

Street Crimes Interdiction Unit Data

In cases dated from February 2015 through May 2018, a total of 506 investigations were conducted by the Street Crimes Interdiction Unit (SCIU) of Tucson Police Department (TPD) and related law enforcement agencies (FBI, HSI). Of the 506 investigations, 86 investigations (17%) identified at least one potential victim of human trafficking. A total of 110 potential victims were identified in these 86 cases. Twenty-one investigations (4%) identified at least one confirmed victim of human trafficking; a total of 26 confirmed victims were identified in these cases.

Twenty-five percent of all investigations (n=124) were classified as sex (83%), sex and labor (10%), or labor (<1%) trafficking cases. Non-trafficking investigations under this grant involved demand suppression, youth at risk for trafficking, or prostitution. Tips were also often provided, but unsubstantiated following law enforcement inquiry. Nine of 11 (82%) of sex and labor investigations involved foreign nationals. Eighty-five percent of the 124 human trafficking investigations (of any type) identified at least one potential or confirmed victim as of August 7, 2018. Barriers to victim identification included non-cooperation with law enforcement, including denial of engaging in commercial sex activities and denying involvement with traffickers (pimps).

Search warrants were involved in 82 investigations (16%). Seventy-one cases obtained search warrants for cellular phone data; of cases with phone warrants, nearly a third were still unable to access phone data (n=23). Reasons for lack of access to cellular phones despite having warrants included: unable to unlock, error message during attempted data download, missing SIM card, physical damage to phones, phone not located, or access not attempted. Additionally, in several cases, results of downloaded data reports were incomplete or not readable.

Investigations were occasionally violent (12%; n=61) and involved guns (7%; n=37). SCIU arrests included 174 misdemeanor arrests, 80 felony arrests, and 23 human trafficking arrests as of March 2019.

In January 2017, the Bureau of Justice Assistance (BJA) and Office for Victims of Crime (OVC) held a training webinar for grantees of the Enhanced Collaborative Model to Combat Human Trafficking

program. Following this webinar wherein numerous attendees voiced concern about the rigid requirements of the DOJ's definition of "confirmed" trafficking victims.

Prior to January 2017, DOJ defined confirmed victims as those whose victimization has been verified by meeting one or more of the following three criteria: 1) having continued presence requested on their behalf in the country, or 2) receiving an endorsement on their T or U visa application, or 3) an arrest of the trafficker(s) **AND** law enforcement confirms the status of the victim. After January 2017, the third criterion was changed to "**OR**", such that confirmation of victim status could be obtained **either** by arrest of a trafficker or law enforcement confirming the status of the victim. However, no further guidelines were provided by DOJ, BJA, or OVC to standardize what constituted sufficient evidence for law enforcement to "confirm" the status of a victim. TPD contacted BJA to obtain clarification on this point, but received no response. In considering the totality of the circumstances, TPD elected to record performance data following the pre-January 2017 definition to reduce the subjectivity involved in documenting case characteristics. As a result of this approach to data collection, the total number of victims identified is anticipated to be conservative and likely underestimating the actual number of trafficking victims involved in law enforcement investigations during the three year grant period.

Human Trafficking Reporting System (HTRS)

Analysis of HTRS data across the 36 month grant period involves four areas of analysis. These include (1) new and ongoing investigations by quarter, (2) new and total potential victims by quarter, (3) number arrested, criminally charged, charged with human trafficking, and found guilty of human trafficking by quarter, and (4) number arrested by federal and state authorities by quarter. Eleven quarters are included in the analysis (Quarters 2-12).

New and Ongoing Investigations by Quarter:

As noted above, 506 investigations were conducted by the Street Crimes Interdiction Unit (SCIU) of Tucson Police Department (TPD) and related law enforcement agencies (FBI, HSI) between February 2015 and May 2018. Specific to this DOJ-funded effort, and as reported in the HTRS, there were 136 new investigations between January 2016 and September 2018. New investigations ranged from 2 in Quarter 6 to 22 in Quarter 9. Generally, new investigations increased during the first few quarters, dropped somewhat in Quarters 5 and 6 and then again increased again until the last two quarters reported. Of the 136 new investigations, 128 were related to sex trafficking (reported across every quarter), 6 were related to sex and labor trafficking (2 in Quarter 3, 1 in Quarter 8, 2 in Quarter 10, and 1 in Quarter 11), and 2 were related to labor trafficking (1 in Quarter 2, and 1 in Quarter 5).

Ongoing investigations ranged a great deal from 2 in Quarter 7 to 30 in Quarter 8. Ongoing investigations can span numerous quarters, thus not surprisingly the pattern across time fluctuated considerably (See Appendix 4).

New and Total Potential Victims by Quarter:

New potential victims identified between January 2016 and September 2018 totaled 120. New potential victims ranged from 2 in Quarters 2 and 6 to 21 in Quarter 12. While Quarter 6 evidenced a low number of new investigations (n=2) and a low number of potential victims identified (n=2), there was greater variation across time for new potential victims compared to new investigations. Of the 120 new potential victims identified, 107 were sex trafficking (reported across every quarter), 9 sex and labor trafficking (1

in Quarter 3, 4 in Quarter 8, 3 in Quarter 10, and 1 in Quarter 11), and 4 were labor trafficking victims (all in Quarter 5).

Total potential victims ranged a great deal from 9 potential victims in Quarter 2 to 34 in Quarter 5. Total potential victims can span numerous quarters, thus the pattern across time fluctuated considerably (See Appendix 4).

Number Arrested, Criminally Charged, Charged with Human Trafficking, and Found Guilty of Human Trafficking by Quarter:

Between January 2016 and September 2018, a number of individuals were (1) arrested (n=80), (2) criminally charged with an offence (n=76), (3) criminally charged with a human trafficking-related offence (n=24), and (4) found guilty, pleaded guilty, or accepted a plea agreement for a human trafficking incident (n=7). Given that it can be difficult to charge a person with a human trafficking offenses (as evidence of the crime may not be readily apparent and/or victims may not be willing to cooperate with law enforcement), the drop between number charged with any criminal offence and the number charged with a human trafficking-related offense is not surprising. Additionally, human trafficking crimes can be difficult to prove for same/similar reasons. Moreover, time from arrest to conviction can be lengthy and vary considerably – thus arrests made in earlier quarters may still be active. The number of arrests ranged from a low of 0 in Quarter 9 to a high of 40 in Quarter 2. The number of individuals charged with any criminal offence ranged from 0 in Quarter 9 to a high of 33 in Quarter 4. The number charged with a human trafficking-related offence ranged from 0 in Quarter 9 to a high of 11 in Quarter 8. Finally, no one was found guilty, pleaded guilty, or accepted a plea agreement for a human trafficking incident in Quarters 2, 3, 4, 6, 7, 9, 10, and 11 while some type of guilty charge was reported for Quarter 5 (n=1), Quarter 8 (n=2), and Quarter 12 (n=4) (See Appendix 4).

Number Arrested by Federal and State Authorities by Ouarter:

Most of the arrests were made at the state (versus federal) level. Of the 80 arrests made across the 11 quarters, 10 arrests were federal and 70 were state. Federal arrests occurred in Quarters 3 (n=2), Quarter 4 (n=3), Quarter 6 (n=2) and Quarter 8 (n=3). State arrests occurred in Quarter 2 (n=1), Quarter 3 (n=8), Quarter 4 (n=37), Quarter 5 (n=7), Quarter 8 (n=4), Quarter 10 (n=2) and Quarter 11 (n=2). (See Appendix 4)

Efforts to Re-engage Victims

During the last two months of the 36 month funding period and the 6-month no-cost extension, efforts were made to re-engage with victims from previous human trafficking cases that were assigned over the course of the 3-year grant. The investigations were reviewed through June 2018 for potential reengagement with the victim based on the content of the case, remaining evidence, and suspect information. Attempts to find current contact information for the victim were conducted, followed by attempts to reach them via phone and/or in person, and if applicable, see if they wished to pursue further law enforcement action on their case, or engage in support services if they were not already involved. The majority of these victims were not able to be reached due to invalid information that they provided at the initial time of contact, their contact information was no longer current, or they did not live in Tucson. Those who were reached or returned messages were all provided support service referrals to CODAC.

VICTIM SERVICES EVALUATION FINDINGS

Over the three year grant period, services were provided to 102 trafficking victims (85 sex, 11 sex and labor, 5 labor, and 1 unknown trafficking victims). The majority were women (n=96), U.S. citizens (n=92), exploited through prostitution (n=56), and identified in a hotel/motel (n=44). The most common reasons for discharge from services included (1) lack of contact (n=18), (2) client chose to no longer work with the organization (n=14), and (3) client not engaged in treatment (n=9).

Trafficking Information Management System Data (TIMS)

Analysis of TIMS data across the 36 month grant period involves three areas of analysis. These include (1) number of professionals trained by month, (2) number of new clients served by month, and (3) client service provision my month - with a focus on the six most frequently reported services.

Service Professional Trained by Months:

The number of service professionals trained by SAATURN ranged from zero (for 8 of 36 months) to a high of 308 for the month of July, 2018. The total number trained across the 36 month grant period was 2,562. For the most part, training of service professionals substantially increased beginning in December, 2016.

It should be noted that SAATURN trainers include both victim service and law enforcement personnel as they collaborated together in the training of service professional. Additionally, these numbers do not include SAATURN outreach activities (see Appendix 5).

Clients Served by Month:

The number of new clients served across the 36 months grant period (October 2015 – September 2018), was documented for 92 of the 102 clients. The data indicates a large spike in intakes in April and May of 2016 (12 and 11 new clients respectively), and a limited number of new intakes between November, 2016 and August, 2017 (10 new clients total across the 10 month period). Reasons for variations in new client intake may, in part, be due to the focus of law enforcement investigations and success (or lack of success) in engaging newly identified victims in receiving services, changes in approach in investigations to distilling down to only confirmed victims, changes in the crisis advocate position – a position critical to engaging victims, and the transitory nature of sex and labor trafficking victims (see Appendix 6).

Client Service Provision by Month:

To understand the service needs of human trafficking victims served by SAATURN, the research team analyzed TIMS service delivery data across 36 months. The six types of services most frequently provided included (1) personal items, (2) emotional/moral support services, (3) education assistance, (4) substance abuse treatment, (5) housing/rental assistance, and (6) case management. The only TIMS services that were not provided during the 36 month grant period were (1) dental, (2) family reunification, and (3) repatriation.

Definitions for the units of services differ, such that a single unit cannot be interpreted the same way across categories. For example, Education Assistance, Housing/Rental Assistance, and Substance Abuse Treatment refer to one unit of service as one incident of assistance. In contrast, Emotional Moral Support and Case Management define one unit of service as 15 minutes of time spent. For personal items, one unit

of service is defined as 1-10 items of clothes, one trip to clothing bank, one day of meals, one use of shower or laundry facility, etc.

Nevertheless, the six most frequently provided services show a similar pattern across time. Relatively few services were provided during the first five months of funding (October 2015- March 2016) given that SAATURN staff and stakeholders primarily engaged in establishing the organizational structure, leadership, and subcommittees in the coalition. Services then increased for approximately one year – from March of 2016 through early 2017. From early 2017 through early 2018 service provision decreased before again increasing. The number of client intakes and the number of services provided show a similar pattern lending confidence in the data. Reasons for the decrease in service provision from early 2016 through early 2017 may again, in part, be due to the focus of law enforcement investigations and success (or lack of success) in engaging newly identified victims in receiving services, change in approach in investigations to distilling down to only confirmed victims, changes in the client advocate position – a position critical to engaging victims, and the transitory nature of sex and labor trafficking victims (see Appendix 7).

PROFESSIONAL PRESENTATIONS AND REPORTS

The SAATURN Evaluation Team presented data findings to the SAATURN Executive Committee as well as the subcommittees on a regular basis. Data presentations were also included for the majority of the Quarterly Stakeholder Meetings. Data generated from the evaluation helped to foster conversations among stakeholders and assisted the collaborative model with identifying strategies for next steps. Additionally, the Evaluation Team developed and presented at a number of professional conferences. These presentations are listed below along with citation for the Year 1 Evaluation Report.

Stevens, S., and Black, C. (2019). Service Needs of Human Trafficking Victims in the U.S./Mexico Border Region: Where Does Substance Abuse Treatment Fit In? Poster presentation at the 11th International Women's and Children's Health and Gender Group Conference, San Antonio, TX Forthcoming June 14, 2019. Submitted.

Stevens, S., and Black, C. (2018). Effective Strategies for Coalition Building to Address Sex and Labor Trafficking. Presented at the 15th Hawai'i International Summit: Prevention, Assessing & Treating Trauma Across the Lifespan, Honolulu, HI. April 16-19, 2018.

Black, C., and Stevens, S. (2018). Planting the Seed: Strategies for Cultivating Coalition Partnerships in a Multi-Disciplinary Anti-Human Trafficking Task Force. Presented at the 31st Annual Research & Policy Conference on Child, Adolescent, and Young Adult Behavioral Health. Tampa, FL. March 4-6, 2018.

Black, C., and Stevens, S. (2018). Developing a Community-Based Response to Sex Trafficking of Minors in the U.S./Mexico Borderlands. Poster presentation at the 31st Annual Research & Policy Conference on Child, Adolescent, and Young Adult Behavioral Health. Tampa, FL. March 4-6, 2018.

Stevens, S., and Black, C. (2017) What Do Law Enforcement and Victim Services Data Tell Us about Sex Trafficking in the U.S./Mexico Borderland? The Role of Substance Use. Poster

Presented at the 10th Annual International Women's and Children's Health and Gender Group Conference. Montreal, Canada, June 16, 2017.

University of Arizona – Southwest Institute for Research on Women (2016). Southern Arizona Anti-Trafficking United Response Network Evaluation Findings: Year 1 Evaluation Report, October, 2016. The University of Arizona: Tucson AZ.

SUMMARY

In summary, the Evaluation Team found SAATURN's enhanced collaborative model to be truly collaborative with law enforcement and victim services working closely and in a coordination with each other. Moreover, numerous agencies participated in SAATURN, a strong volunteer based was developed, and over time a strong advocacy component and involvement of survivors of human trafficking was established. These successes are evidenced by the consistency, involvement, and contributions of the Executive Committee and SAATURN's subcommittees; findings from the Stakeholders Survey; and from data output reported in the TIMS and HTRS. Ongoing and continuing efforts by service provider agencies and law enforcement indicate a commitment to continue this important work. Funding for survivor advocacy and support has been awarded and commitment in this area also continues. All in all, the DOJ-funding opportunity advanced collaboration and commitment to addressing human trafficking in Southern Arizona and beyond.

APPENDICIES

Appendix 1: SAATURN Training and Outreach Report

Appendix 2: SAATURN Stakeholder Feedback

Appendix 3: SAATURN Stakeholder Feedback

Appendix 4: HTRS Over Time

Appendix 5: TIMS Service Professionals Trained

Appendix 6: TIMS New Clients Over Time

Appendix 7: TIMS Services Over Time

Appendix 1: SAATURN Training and Outreach Report

Appendix 1: SAATURN Training and Outreach 2017 Summary

SAATURN 2017 Training & Outreach Activities

2017 Summary Statistics:

- The Law Enforcement subcommittee conducted 17 training or outreach events
- Law enforcement members of SAATURN received training at 67 training, outreach, or administrative meetings
- Law enforcement members of SAATURN provided training at 29 events
- Law enforcement-involved trainings reached over 1,000 professionals or community members

Training:

- Training of Task Force Members and Related Agencies:
 - Monthly: At-Risk Juvenile Subcommittee Meetings
 - Monthly: Training & Outreach Subcommittee Meetings
 - o Bi-Weekly: SAATURN Executive Committee Meetings
 - Quarterly: SAATURN Stakeholder Meetings Two in Pima County, one in Cochise County, and one in Santa Cruz County
 - January 2017: TPD brought on Cultural Awareness officer, Ed Castillo, to train SAATURN LE on cultural sensitivity and awareness
 - January 5, 2017: Law Enforcement Subcommittee training on Department of Labor operations
 - January 25, 2017: STOP Human Trafficking Conference in Nogales, AZ
 - February 8, 2017: Tucson International Airport Civilian Staff Human Trafficking 101
 Training
 - February 10, 2017: School Social Work Association of Arizona Conference
 - March 1, 2017: Victim services training on services provided by Mexican consulate
 - March 2, 2017: Training by Pima County Detention Complex Security Services
 Section to Law Enforcement Subcommittee
 - March 31, 2017: Pima County Juvenile Court Staff Human Trafficking 101 Training
 - April 13, 2017: Arizona Terrorism Liaison Officers Human Trafficking 101 Training
 - May 2017: Victim Services Subcommittee provided Trauma-Informed Care training
 - May 4, 2017: Amber Alert Training: Community Workshop on Responding to Victims of Labor and Sex Trafficking
 - May 18, 2017: Presentation by John Raeder from Arizona Human Trafficking Council at SAATURN Quarterly Meeting
 - May 18, 2017: Survivor presentation of the barriers and facilitators in the survivor's journey
 - o May 18, 2018: Tucson Police Department Human Trafficking 101 Training
 - June 7 & 8, 2017: Training Sierra Vista Police Department
 - o June 22, 2017: Tucson Police Department Human Trafficking 101 Training
 - o July 20, 2017: SBI Cross Border Child Abduction Training
 - July 30, 2017: SACASA Advocate Training

- August 2017: Formalized communication between Department of Child Safety and Tucson Police Department
- August 15, 2017: AZ Department of Child Safety Human Trafficking 101 Training
- o August 30, 2017: Tucson Police Department Human Trafficking 101 Training
- September 21, 2017: Tucson Police Department Human Trafficking 101 Training
- October 2017: SAATURN attendance at JUST Conference in New Orleans, LA
- November 9, 2017: Conference with Rebekah Cancino to develop strategic plan for social media presence
- November 15, 2017: Training webinar Human Trafficking: Inside the Survivor's Mind
- November 16, 2017: Survivor-produced video presented at November Quarterly Meeting
- November 28-Dec 1, 2017: National Criminal Justice Center Multidisciplinary Team
 Response to Child Sex Trafficking
- December 2, 2017: Training at PHX Drop-In Center in preparation for Pima County Drop-In Center (estimated date August, 2018)

Training of Community:

- Liberty Partnership Kino Neighbor
- January 13, 2017: Sister Jose Women's Center Human Trafficking 101 Training
- o January 25, 2017: STOP Human Trafficking Conference in Nogales, AZ
- o February 10, 2017: School Social Work Association of Arizona Conference
- February 15, 2017: Banner University Medical Center Social Work Staff Human
 Trafficking 101 Training
- o March 3, 2017: Barrio Viejo Senior Care Human Trafficking 101 Training
- April 10, 2017: Stand Up 4 Kids Human Trafficking 101 Training
- o April 14, 2017: Goodwill Metro Human Trafficking 101 Training
- o April 21, 2017: Northminister Church Human Trafficking 101 Training
- May 4, 2017: Amber Alert Training: Community Workshop on Responding to Victims of Labor and Sex Trafficking
- o May 8, 2017: Pathways of Arizona Human Trafficking 101 Training
- May 18, 2017: US Airforce LtCol and Capt Human Trafficking 101 Training
- May 22, 2017: Pathways of Arizona Human Trafficking 101 Training
- July 20, 2017: SBI Cross Border Child Abduction Training
- July 26, 2017: UA College of Medicine OB/GYN Residents Human Trafficking 101
 Training
- August 18, 2017: Barrio Viejo Elderly Housing Program Human Trafficking 101
 Training
- September 20, 2017: Tucson Unified School District school counselors Human Trafficking Training
- September 20, 2017: Marana Unified School District Human Trafficking 101 Training
- September 29, 2017: Devereux Advanced Behavioral Health Human Trafficking 101
 Training
- October 9, 2017: Banner Hospital OB/GYN Social Work Department Human Trafficking 101 Training

- October 10, 2017: La Frontera Center Human Trafficking 101 Training
- October 11, 2017: Casa Alitas (Catholic Community Services of Southern Arizona)
 Human Trafficking 101 Training
- October 17, 2017: Easter Seals Blake Foundation Human Trafficking 101 Training
- October 19, 2017: Jewish Family and Children's Services Human Trafficking 101
 Training
- October 24, 2017: Arizona Building Officials Human Trafficking 101 Training
- November 2, 2017: Pima Community College Truckers Program Human Trafficking
 101 Training
- November 9, 2017: Marana Unified School District Professional Development Center
 Human Trafficking 101 Training
- December 5, 2017: Arizona Family Health Partnership Human Trafficking 101
 Training
- December 12, 2017: La Frontera Human Trafficking 101 Training

Outreach:

- Public Awareness Education:
 - Radio interview by Northminister Presbyterian Church
 - March 25, 2017: 4th Avenue Street Fair and Goodwill Metro
 - o April 2, 2017: South Tucson Health Fair outreach table
 - April 8, 2017: Impact Tucson Resource Fair at Palo Verde Magnet High School
 - o April 19, 2017: SAATURN participation in St. Cyril's panel discussion
 - o June 20, 2017: Presentation for Tucson Chapter of Zonta International
 - September 13, 2017: University of Arizona Women's Resource Fair
 - o November 4, 2017: Outreach table at Cops and Rodders
- Outreach to At-Risk Populations:
 - o April 10, 2017: Reunion House Group Home
 - o June 9, 2017: Vision Quest Group Home
 - o June 2017: Initiated planning for Pima County Drop-In Center
 - o November 11, 2017: ReachOut Women's Center Panel Discussion
- Outreach to Related Agencies and Potential Stakeholders:
 - Training & Outreach subcommittee meetings included participants from a range of organizations: TUSD, Goodwill Tucson, Pima County Attorney's Office, SAAS, Salvation Army, counselors, Teen Outreach Pregnancy, U.S. Attorney's Office, TPD, CODAC, GRM, Homeland Security, DPS, Cochise County Attorney's Office, SIROW, Pima County Sheriff's Department, DCS, Pathways AZ, Free Ever After, FBI, Life in Christ Community Church, LINKS, Biker's Against Child Abuse, Southern Arizona Child Advocacy Center, AmeriCorps, Green Valley/Sahuarita STOP Human Trafficking Task Force, Santa Cruz County Coordinated Community Response Team
 - Quarterly SAATURN newsletter detailing advances and events
 - o January 13, 2017: Hotel outreach to occupants and staff
 - o February 3, 2017: Catholic Community Services Outreach Event
 - February 22, 2017: AmeriCorps Community Resource Night

- July 2017: Email and phone outreach to professional counterparts in Cochise and Santa Cruz counties
- August 2017: Meeting with Marana Unified School District to plan table presentations at January 2018 Drug and Alcohol Awareness week

Highlights:

- January 2017 Human Trafficking Awareness Month
 - January 14, 2017: Over 150 businesses reached with 14 volunteers during canvassing event to distribute SAATURN rack and shoe cards
 - January 20, 2017: Over 50 community members participated in Community Forum to educate the public on human trafficking. Guest speakers included Nick Fiorello -Assistant District Director, Wage & Hour Division, US Department of Labor; Sheila Kembel - Probation Supervisor & Juvenile Detention Alternatives Initiative Coordinator, Pima County Juvenile Court; Monica Anderson – Survivor Advocate, S.H.A.D.E. (Survivor Healing, Advising & Dedicated to Empowerment)
 - January 30, 2017: Over 260 people attended a film screening of Tricked, a documentary about human trafficking, followed by a panel session including SAATURN representative Tammy Breitzke (Homeland Security Investigations) and two survivors of human trafficking
 - o SAATURN participation in January Project RAISE event
 - Several media engagements occurred: UA News, KGUN9, Tucson Weekly, Daily Wildcat, KOLD, Tucson News Now
- April 2017: SAATURN awarded National Crime Victim's Award from United States Attorney's Office, District of Arizona
- June 2017: SAATURN initiated school outreach curriculum development
 - TPD, CODAC, and PCJCC coordinated with SIROW to develop two presentations based on Arizona Health Education Standards: 1) Healthy Relationships, and 2)
 Social Media Safety
 - SAATURN coordinated with AmeriCorps Community Schools Initiative to hire three interns to give school presentations to students, staff, and parents
 - SAATURN hired Coverdell Peace Corps Fellow to assist with coordinating presentations
- July 6, 2017: SAATURN website initiated
 - o http://www.saaturn.org/
 - Includes SAATURN Protocol and Resource Guide, volunteer form, and training request form
- July 31, 2017: SAATURN Protocol completed; submitted to DOJ
- July, 2017: Submitted application for Look Beneath the Surface Regional Anti-Trafficking Program (HHS-2017-ACF-IOAS-OTIP-ZV-1210)
 - o Application submitted, but not awarded
 - o 3-year grant of \$180,000 per year
 - Partners: Tucson Police Department and the Southwest Institute for Research on Women

- Purpose of grant to increase identification and protection of human trafficking victims in the United States and build local capacity to prevent human trafficking and protect its victims
- December 3, 2017: SAATURN social media initiated
 - https://www.facebook.com/tucsonaz.gov/
 - Led by Detective Jennifer Crawford (page admin)
 - Lifetime Page Likes = 275 likes
 - Lifetime Page Followers = 281 followers
 - December Total Reach: 7,883 unique users
 - Maximum reach = 11,344 unique users on January 13, 2018
- December 12, 2017: SAATURN data sharing agreement with the Southwest Institute for Research on Women
 - o TPD agrees to share Case Reports and supplements on site, for:
 - (a) the development of a systematic method of data extraction, such as a standardized form or database, to retrieve both quantitative and qualitative data;
 - (b) conducting analyses on the data to identify patterns and trends that aid law enforcement investigations and operations, and/or support the development of applications for funding to combat human trafficking in southern Arizona;
 - and (c) conducting analyses in support of professional presentations and publications, when appropriate and approved by TPD.
- December 15, 2017: Connected with TRUST AZ to increase Law Enforcement leadership buyin at regional LE departments
 - o Follow-up meeting scheduled for February 8, 2018
- January 2018 Human Trafficking Awareness Month
 - January 13, 2018: Radio interview at AM1030 KVOI
 - January 16, 2018: Film screening of I am Jane Doe, followed by panel (SOLD OUT) at the Bisbee Royale in Bisbee, AZ
 - o January 17, 2018: Media appearance on KGUN9's, The Morning Blend
 - January 18, 2018: Film screening of I am Jane Doe, followed by panel (SOLD OUT) at The Loft Cinema in Tucson, AZ
 - January 27, 2018: Canvassing and SOAP Outreach included 45 volunteers, 2000 rack and shoe cards, and 9000 bars of SOAP with Human Trafficking Hotline distributed to over 150 businesses and hotels

Appendix 2: SAATURN Stakeholder Feedback

Appendix 2: SAATURN Stakeholder Survey Feedback



Stakeholder Feedback:

Quarterly Meeting: 8/24/17 Stakeholder Feedback From April 2017 Survey

SAATURN's Responses:

Coalition Building Across Southern Arizona

A number of stakeholders mentioned that they would like more opportunities for new individuals to join SAATURN, as well as increased expansion in other counties.

Response: SAATURN is holding quarterly meetings in locations outside of Pima County (Nogales). All stakeholder contacts are invited to these meetings.

Response: SAATURN team members and stakeholders are sending outreach letters to professional counterparts in Cochise and Santa Cruz counties to increase their involvement in SAATURN efforts.

Response: A variety of community members have attended training and outreach meetings including service providers, community volunteers, victim advocates, law enforcement, and trafficking survivors.

Survivor Involvement and Services

Some stakeholders want to increase support services for survivors (support groups, job training, life skills training, and academic education). Many stakeholders indicated they would like to see increased survivor involvement in SAATURN.

Resources, time, and staffing

A number of stakeholders reported that limitations on time and resources can hinder programmatic efforts.

Response: The SAATURN team is working on applying for funding opportunities to sustain and expand current efforts and to increase visibility in the community to increase survivor involvement.

Response: CODAC already provides support groups, individualized therapy, job and life skills training.

SAATURN Representation on Governor's Human Trafficking Council

Stakeholders reported that SAATURN needs a liaison who attends the human trafficking council meetings on a regular basis and can report back to the entire taskforce.

Response: Two candidates have been suggested as SAATURN representatives for the council

Media/Website

Stakeholders indicated they would like to see SAATURN expanding its digital reach through a SAATURN website and social media platforms.

Response: SAATURN now has its own website at SAATURN.org

Response: An expert in social media came to speak at a T & O meeting with a number of suggestions on how to move SAATURN forward digitally.

Protocols

Many stakeholders felt it was important to finalize and complete the protocol.

Response: The SAATURN team has finalized the protocol and it is available at <u>SAATURN.org</u>. This will enhance and support program efforts and assist with turnover in team members.

Appendix 3: SAATURN Stakeholder Feedback

Appendix 3: SAATURN Stakeholder Feedback



November 2016 Evaluation

A year ago, we suggested...

• Improving communication

Involving survivors in SAATURN activities

 Connecting with Santa Cruz and Cochise counties

 Coordinating volunteers effectively

2nd Anniversary Celebration!

Evaluation Report, November 2017

2017 Activities

So far, SAATURN responded by...

- Formalizing a bi-monthly newsletter
- Creating a SAATURN website at SAATURN.org
- Holding regular subcommittee and executive committee meetings, emailing announcements and meeting minutes
- Holding 3 SAATURN Social Hours to increase crosscommittee communication
- Finalizing the protocol (available on our website)
- Inviting survivor Monica Anderson to speak at the January Community Forum
- Participating on a panel with two survivors at the Loft Cinema screening in January
- Inviting a survivor to May Quarterly Meeting to speak on barriers and challenges in the survivor's journey
- Coordinating with a survivor to present a video at the November Quarterly Meeting
- Coordinating with a survivor to conduct a SOAP outreach event during the upcoming January 2018 Human Trafficking Awareness Month
- Holding the August Quarterly Meeting in Nogales, AZ
- Conducting an email and phone outreach event to connect with professional counterparts in other counties and invite them to the August Quarterly Meeting
- Inviting Kris Sullivan, Program Manager of Drug Court in Cochise County, to join the Executive Committee
- Planning to screen I am Jane Doe in Bisbee, AZ (Cochise County) during the upcoming January 2018 Human Trafficking Awareness Month
- Including a volunteer sign up form on the SAATURN website
- Conducting follow up with candidate volunteers to get them involved
- Recognizing the amazing contributions of volunteers at this November's Quarterly Meeting



November 2016 Evaluation

A year ago, we suggested...

 Working together to advance Client Services, Advocacy, and Financing

2nd Anniversary Celebration!

Evaluation Report, November 2017

2017 Activities

So far, SAATURN responded by...

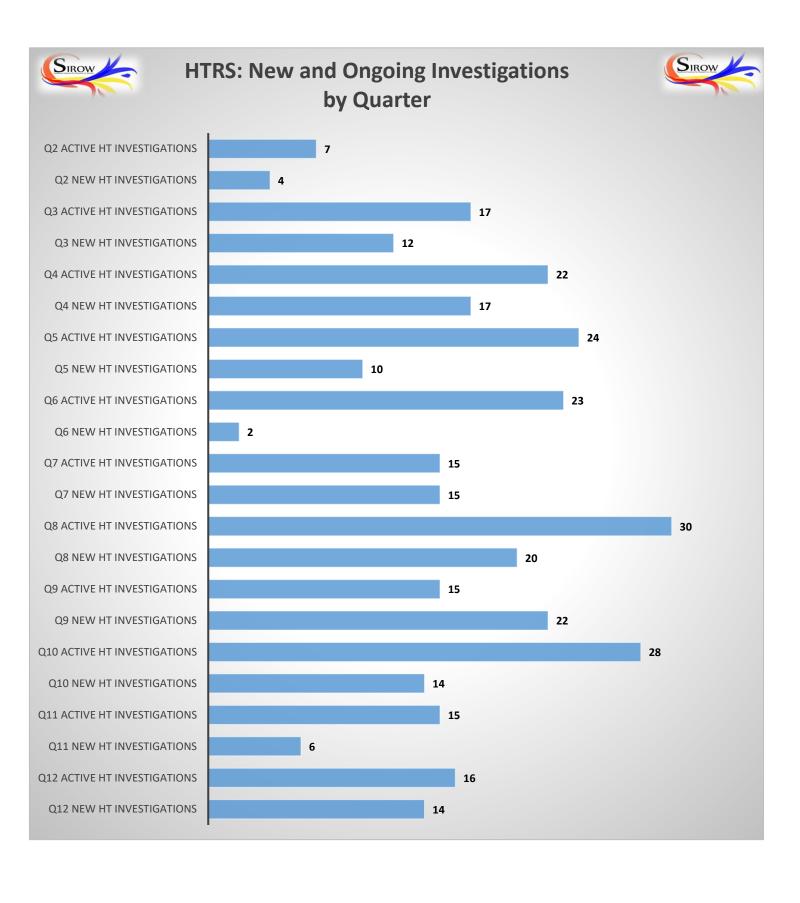
- Advocacy: Bringing guest speakers to the Training & Outreach subcommittee to discuss using social media to increase public support for human trafficking issues
- Advocacy: Engaging victims of trafficking in SAATURN
- Advocacy: Conducting training or outreach to law enforcement, social services agencies, and community groups
- Advocacy: Presenting to the Governor's Council on SAATURN activities and continuing discussion to get Southern Arizona representation on the Council
- Client Services/Advocacy: Providing flight, hotel, and support for a victim testifying against her trafficker in a federal trial
- Client Services/Advocacy: Conducting outreach to schools, group homes, and other social services agencies serving youth
- Client Services: Presenting on trauma-informed care in the victim services subcommittee
- Client Services: Formalizing a flow chart and protocol for engaging victims
- Financing: Applying for (but not getting) a grant to support additional training and outreach activities

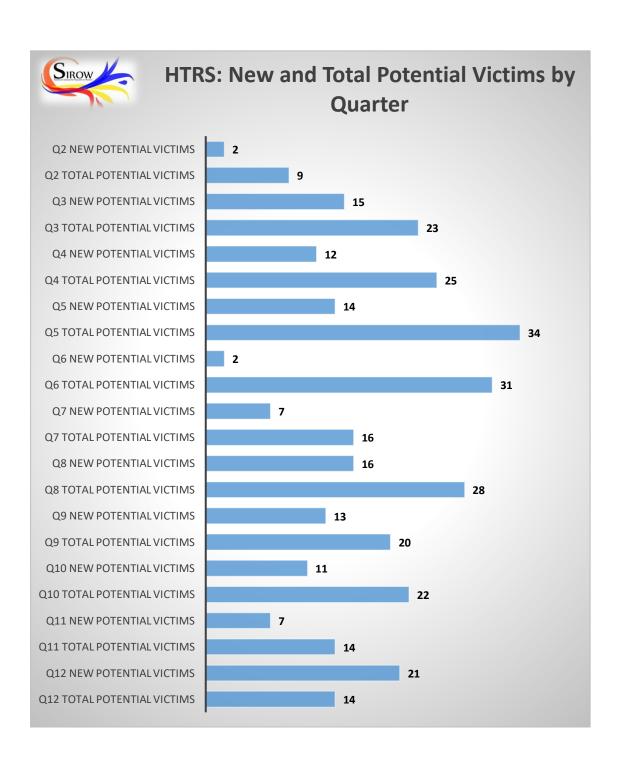
2018 Recommendations

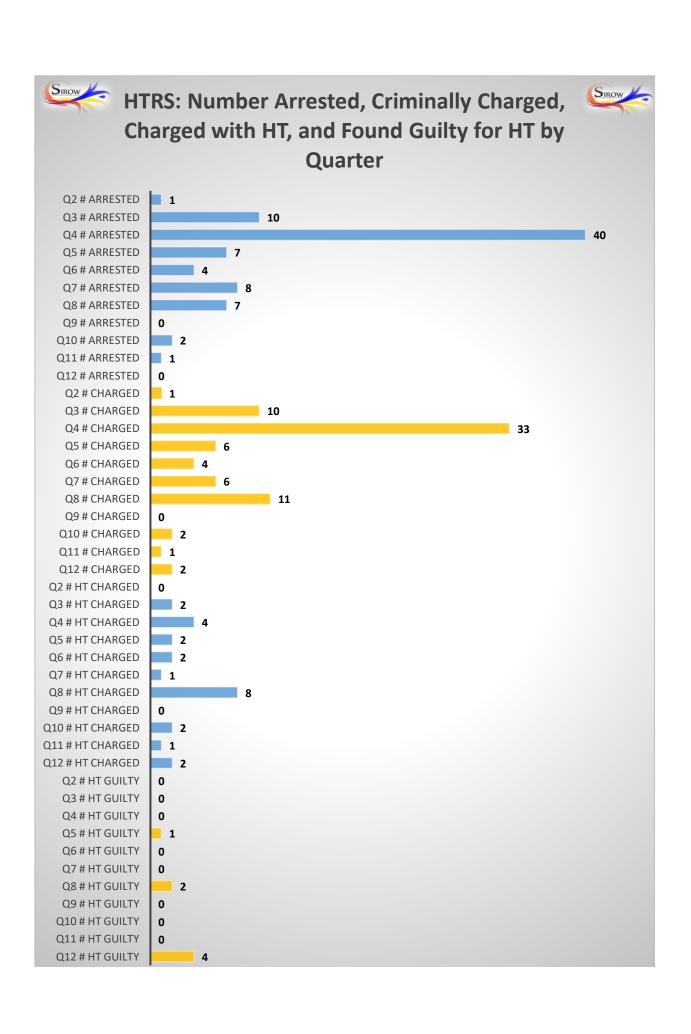
For next year, we recommend that Stakeholders...

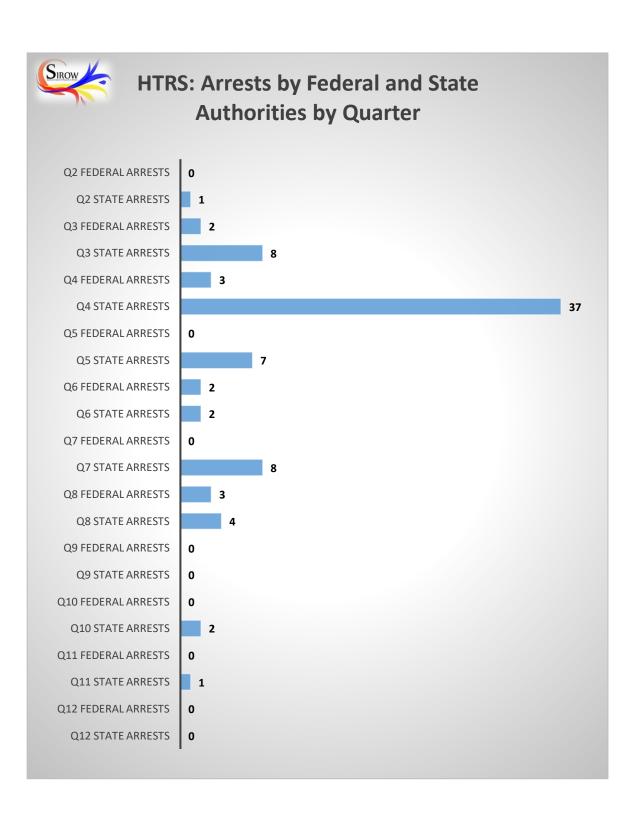
- Keep an eye out for the SAATURN Newsletter, which details many of our achievements!
- Stay positive and provide constructive feedback that facilitates growth of this grassroots coalition to end human trafficking in Southern Arizona
- Reach out to leadership and offer to help, take on more responsibility, become a trainer, or find some other way to be a part of advancing SAATURN!

Appendix 4: HTRS Over Time

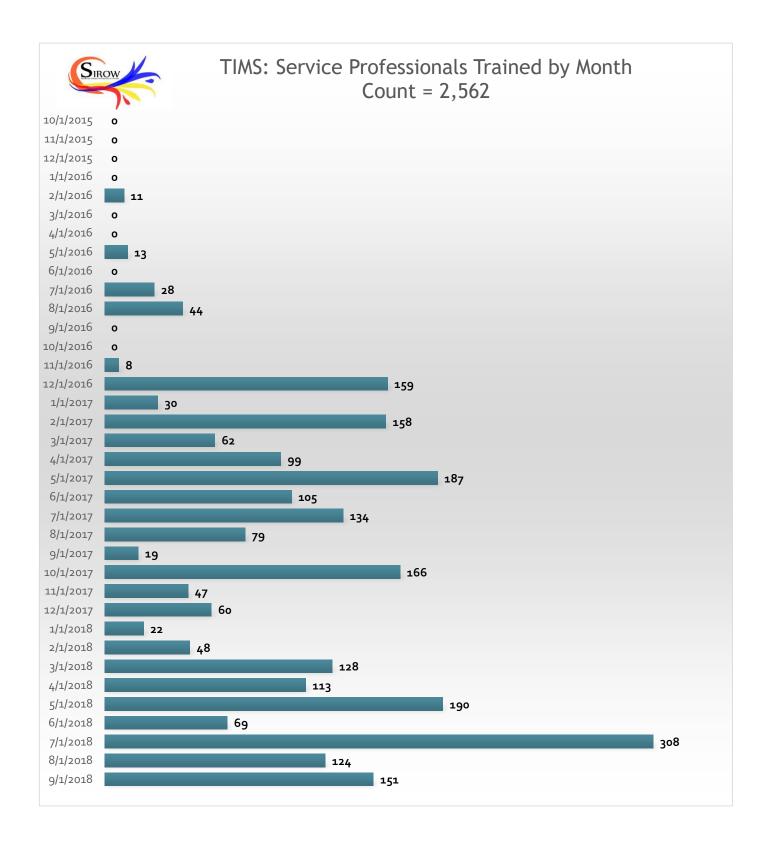




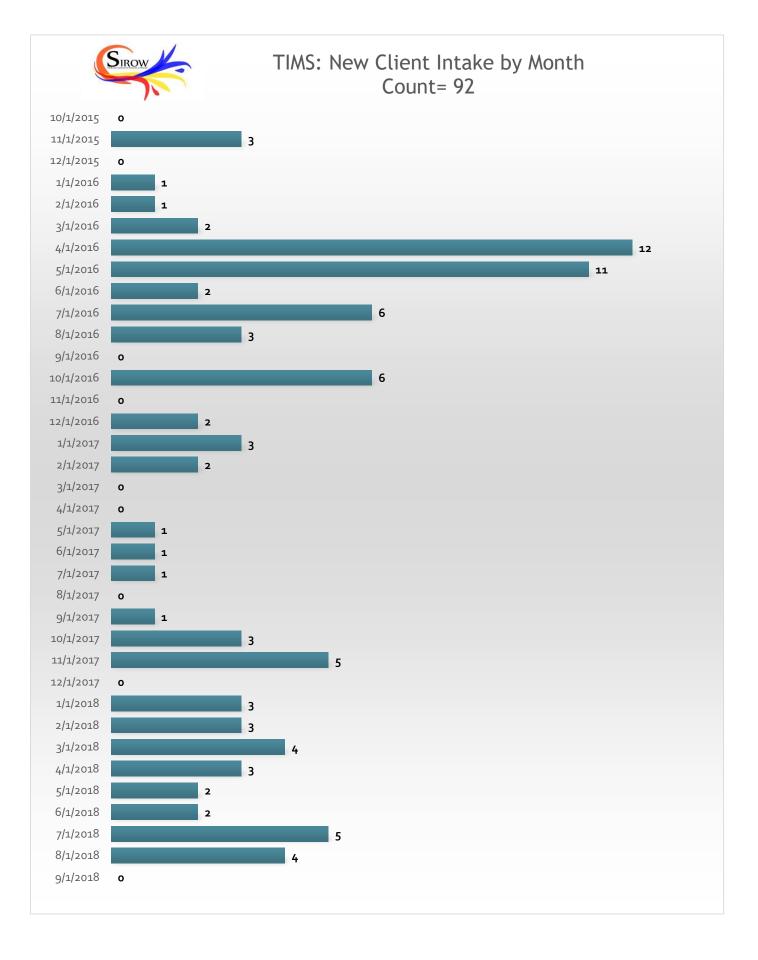




Appendix 5: TIMS Service Professionals Trained



Appendix 6: TIMS New Clients Over Time



Appendix 7: TIMS Services Over Time

